December 28, 2017

VIA U.S. Mail & Electronic Mail

District of Columbia Public Schools

RE: State Complaint No. 017-013 Letter of Decision

LETTER OF DECISION

On the State Complaint Office (SCO) of the Office of the State Superintendent of Education (OSSE), Division of Systems and Supports, K-12 received a State complaint from (complainant or parent) against the District of Columbia Public Schools (DCPS) alleging violations in the special education program of hereinafter "student" or "child."

The complainant alleged that DCPS violated certain provisions of the Individuals with Disabilities Education Act (IDEA), 20 U.S.C. §1400 et seq. and regulations promulgated at 34 CFR Part 300, specifically, failure to follow the placement procedures, provide notice with regard to evaluation procedures, conduct a reevaluation, provide progress reports, and revise the IEP.

The SCO for OSSE has completed its investigation of the State complaint. During the course of the investigation OSSE determined that DCPS complied with its obligation to provide notice with regard to evaluation procedures, provide progress reports, and revise the IEP, but failed to comply with its obligation to follow the placement procedures, implement the student's IEP required placement, and provide prior written notice of its refusal to conduct a reevaluation. This Letter of Decision is the report of the final results of OSSE's investigation.

COMPLAINT ISSUES

The allegations raised in the complaint, further clarified by a review of documents and interviews revealed in the course of the investigation, raised the following issues under the jurisdiction of the OSSE SCO:

1. Placement requirements at 34 CFR §300.116

a. Failure to include the parent in the placement decision, as required by 34

CFR §300.116(a)(1).

- b. Failure to make a placement decision in conformity with least restrictive environment provisions, as required by 34 CFR §300.116(a)(2).
- c. Failure to ensure that the child's placement is as close as possible to the child's home, as required by 34 CFR §300.116(b)(3).
- 2. Notice requirements at 34 CFR §300.304(a)
 - a. Failure to provide notice to the parents of a child with a disability that describes any evaluation procedures the agency proposes to conduct.
- 3. Notice requirements at 34 CFR §300.503(a)(2)
 - a. Failure to provide written notice to the parents of a child with a disability a reasonable time before the public agency refuses to initiate the reevaluation of the child.
- 4. Requirement to provide progress reports at 34 CFR §300.320(a)(3)(ii)
 - a. Failure to provide progress reports.
- 5. Requirement to revise the IEP at 34 CFR §300.324(b)(1)(ii)
 - a. Failure to revise IEP to address child's anticipated needs, with regard to bullying and the need for additional academic supports.

INVESTIGATIVE PROCEDURE

The investigation included interviews with the following individuals:

Complainant
 DCPS
 DCPS

The investigation also included review of the following documents which were either submitted by the complainant, submitted by DCPS, or accessible via the Special Education Data System (SEDS):



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GENERAL FINDINGS OF FACT

- 1. The student is a child with a disability as defined by 34 CFR §300.8.
- 2. The student's disability category is other health impairment (OHI).
- 3. The student's local educational agency (LEA) is DCPS.

ISSUE ONE: PLACEMENT

Findings of Fact

- 1. The IEP in effect at the start of this period of investigation was dated and prescribed 5 hours per week of specialized instruction inside the general education setting, 5 hours per week of specialized instruction outside the general education setting, 240 minutes per month of behavioral support services, and 120 minutes per month of occupational therapy.
- 2. DCPS completed a classroom observation on for the purpose of making an advisory recommendation as to whether the student was being served in the least restrictive environment based on individual needs. DCPS refers to this type of observation as an "LRE classroom observation."
 - a. The student's teacher referred for an observation because the student was not experiencing success in the general education setting and was regressing in academic and behavioral areas.
 - b. The observation was completed by a DCPS LRE Support Team Member.
 - c. The observation report recommended that the student would benefit from a more restrictive school setting where academic and behavioral needs could be addressed.
- 3. The second IEP and second amended IEP prescribed 7.5 hours per week of specialized instruction inside the general education setting, 10 hours per week of specialized instruction outside the general education setting, 240 minutes per month of behavioral support services, and 120 minutes per month of occupational therapy.
 - a. The IEP was developed in accordance with the student's annual IEP review.
 - b. On the left was amended without a meeting, with parent's consent, to align annual goal completion dates with the special education service dates on the IEP.
- 4. The goals for the following areas of concern:

- a. Mathematics: regressing in one goal and two goals not introduced. b. Reading: no progress for two goals and one goal not introduced. c. Written expression: one goal not introduced. d. Emotional, social, and behavioral development: progressing in one goal, one goal just introduced, and one goal not introduced. e. Motor skills/physical development: progressing in one goal. 5. The IEP progress report showed the student's progress on IEP goals for the following areas of concern: a. Mathematics: no progress for three goals. b. Reading: no progress for three goals. c. Written expression: no progress for one goal. d. Emotional, social, and behavioral development: progressing in two goals and one goal not introduced. e. Motor skills/physical development: progressing in one goal. 6. The IEP team met on to review whether the student had made any progress with the increased service hours on IEP. The parent attended this meeting. b. School staff reported that the student regressed in some areas but made progress in other areas when received one-on-one support. c. DCPS staff reported that although the student was making progress, this progress was not significant in terms of IEP goal attainment and the student remained below grade-level. d. DCPS staff reported that the classroom teacher modified the student's work according to grade level performance and the student met with a special education teacher to work one-on-one on academic areas of concern. These interventions resulted in increased math performance. e. The IEP team decided not to make any changes to the student's IEP, but would continue to monitor the student's progress and would meet again in 6 – 8 weeks. 7. The IEP team met on to review the student's progress and determine whether any changes needed to be made to IEP services. a. The parent attended this meeting. b. School staff reported that the student was performing far below grade level and peers, and that there were some areas of regression. c. Meeting notes state that the IEP team agreed to increase the student's specialized instruction hours to 20 hours per week outside the general education setting. The team agreed that a more restrictive placement was needed in order for the student to make progress. d. The school noted in the meeting that the increased service hours would change the student's placement, which would likely result in a change to the student's location of services. IEPs prescribed 20 hours per week of specialized
 - support services, and 120 minutes per month of occupational therapy.

instruction outside the general education setting, 240 minutes per month of behavioral

and

8. The

grade and same age peers and needs specialized instruction outside of the classroom. 9. The IEP progress report showed the student's progress on IEP goals for the following areas of concern: a. Mathematics: no progress for two goals and progressing in one goal. b. Reading: no progress for three goals. c. Written expression: no progress for one goal. d. Emotional, social, and behavioral development: progressing in three goals. e. Motor skills/physical development: progressing in one goal. DCPS issued a new location of services assignment letter to the parent, 10. On identifying Elementary School (ES) as the student's location of services with space available in the Specific Learning Support (SLS) program.¹ a. DCPS reported that the LEA's least restrictive environment (LRE) team is responsible for identifying a location assignment that can implement the student's IEP and placement as determined by the IEP team. b. At the time that the letter was issued, ES was the closest location to the student's home with an available seat that could implement the student's IEP through DCPS' SLS program. EC does not have an SLS program. EC is .4 miles from the student's home and ES is 9.5 miles from the student's home. 11. The IEP team met on to review the student's IEP and discuss the location of services assignment in the SLS classroom at ES. a. Meeting notes state that the student's teachers reviewed and updated the present levels of performance on the IEP. The teachers reported that the student requires a lot of support and constant supervision to remain on task. The teachers reported that these needs highlight why the IEP team has increased the student's service hours. b. The IEP prescribed the same level of services as the IEP: IEPs prescribed 20 hours per week of specialized instruction outside the general education setting, 240 minutes per month of behavioral support services, and 120 minutes per month of occupational therapy. c. Meeting notes state that the parent shared concerns that the new location assignment is far away from the student's home and neighborhood school. 12. The IEP progress report showed the student's progress on IEP goals for the following areas of concern: Mathematics: no progress for two goals and regressing in one goal. b. Reading: no progress for one goal and regressing in two goals.

the IEP states that the student is currently performing well below.

¹ The DCPS Specific Learning Support (SLS) program, "serves students in 3rd -12th grade who are identified as having a specific learning disability or complex learning needs and have not responded to interventions in the general education classroom. (Additional information on the SLS Program is available on the DCPS website at: https://dcps.dc.gov/page/academic-programs-and-inclusion.)

- c. Written expression: no progress for one goal.
- d. Emotional, social, and behavioral development: regressing in two goals and one goal not introduced.
- e. Motor skills/physical development: progressing in one goal.
- 13. On DCPS issued an updated location assignment to ES
 - a. A seat became available and this school and it was closer to the student's home.
 - b. ES is 3.3 miles from the student's home.
 - c. The student is currently enrolled at this school.

Discussion/Conclusion

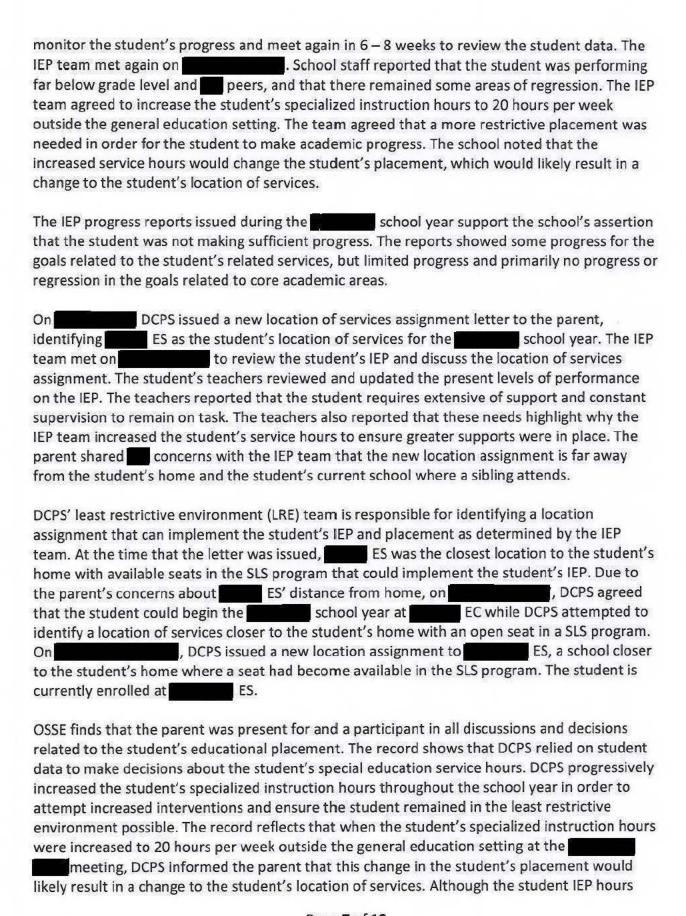
\$300.323(a) IEP implementation requirements because it delayed implementation of the IEP team decision to place the student in a more restrictive environment. Pursuant to 34 CFR §300.116(a)(1), the placement decision must be made by a group of persons, including the parent, who are knowledgeable about the child, the meaning of the evaluation data, and the placement options. The placement decision must be made in conformity with the LRE provisions, including that the child's placement is based on the IEP and is as close as possible to the child's home. (34 CFR §300.116(a)(2) and (b)) The complainant alleges that the team increased the student's IEP hours without explaining the consequences of a change in location assignment to the parent, and subsequently placed the student in a new school that the parent did not agree with because it was too far from home and different from neighborhood school where the student's sibling attends.

At the beginning of the school year DCPS completed an LRE classroom observation on the student's teacher referred for an observation because the student was not having success in the general education setting and was regressing in academic and behavioral areas. The observation report found that the student would benefit from a more restrictive school setting where academic and behavioral needs could be addressed.

Accordingly, on the left team increased the student's specialized instruction hours to 7.5 hours per week inside the general education setting and 10 hours per week outside the general education setting from 5 hours per week inside and 5 hours per week outside.

The IEP team met on to review whether the student had made any progress with the increased service hours on IEP. School staff reported that while the student progressed in some areas, regressed in other areas and the progress made was not significant in terms of IEP goal attainment and the student remained below grade-level. DCPS staff additionally reported that the classroom teacher modified the student's work according to grade level performance and the student met with a special education teacher to work one-on-one on academic areas of concern. These interventions resulted in increased math performance.

The IEP team decided not to make any changes to the student's IEP, but agreed to continue to



studer with p	lacement was changed in the IEP, the LRE team failed to identify a location assignment ould implement the student's IEP until processing, forty-eight (48) school days after the nt's IEP team determined that the student required a more restrictive environment on For this reason, OSSE finds that DCPS's delay resulted in a failure to comply placement requirements. OSSE finds that DCPS' delayed implementation of the student's ment as required by the IEP constitutes a violation of the requirements determining the student's placement.
Section 1	mentation of IEP required placement
	ant to 34 CFR §300.323(a), at the beginning of each school year, each public agency must
	n effect, for each child with a disability within its jurisdiction, an IEP. OSSE additionally that, because the student remained enrolled at EC for the remainder of the
sch	school year and the start of the school year, despite the IEP team identifying
	for a more restrictive placement, DCPS failed to fully implement the student's IEP for a
	of 65 schools days – 48 school days between and and and and the initial 9 school days in the
	I year.
There	fore, DCPS has not complied with 34 CFR §§300.116(a)(1) and 300.323(a).
	TWO: NOTICE
123	The consent
1.	The parent signed consent for triennial reevaluation on the consent form did not specify the assessments to be conducted as part of the evaluation process
	but states that a PWN is enclosed.
2.	On DCPS generated in SEDS a PWN regarding the student's
	reevaluation.
	a. The PWN stated: "The Team has met and decided to move forward with the evaluation process. The proposed actions are to do an educational assessment and an Occupational Therapy assessment."
	b. The PWN additionally stated: "The team collected work samples, iready data,
	lexia data, and received input from mom and dad. Both mom and dad are on board to move forward with the proposed actions." ²
3.	
4.	The in-school psychologist completed a psychological triennial reevaluation on
5.	The IEP team conducted the student's triennial reevaluation on and
	determined that the student continued to be eligible as a student with a disability with a disability category of OHI.

² "Iready," and, "lexia," data systems are used by school staff to track academic classroom date for all students. Iready tracks math assessments given at regular intervals that identifies a curriculum placement level, and "lexia" tracks the results of reading assessments given at routine intervals.

All assessments were completed by DCPS staff; no contracted professionals or outside organization tested or assessed the student.

Discussion/Conclusion

DCPS has complied with 34 CFR §300.304(a), because it provided notice to the parent of all evaluation procedures.

Pursuant to 34 CFR §300.304(a), the public agency must provide notice to the parents of a child with a disability that describes any evaluation procedures the agency proposes to conduct. The complainant alleges that was not notified that the student would be tested by any outside organizations.

As part of the student's triennial reevaluation, the parent signed consent for a triennial . The consent form did not specify the assessments to be reevaluation on conducted as part of the evaluation process but states that a PWN is enclosed. On DCPS issued a PWN that listed the student data that was reviewed, stated that DCPS would complete an educational assessment and an Occupational Therapy assessment, and reported that the parents were in agreement with all decisions. The in-school occupational therapist completed an occupational therapy assessment on and the inschool psychologist completed a psychological triennial reevaluation on . The IEP team reviewed these assessments and other student data on determined that the student continued to be eligible as a student with a disability with a disability category of other health impairment. OSSE finds that DCPS informed the parent of all evaluation procedures and that there is no documentation to support the parent's claim that the student was tested by an outside organization.

Therefore, DCPS has complied with 34 CFR §300.304(a).

ISSUE THREE: NOTICE

Findings of Fact

- The parent did not request reevaluation or additional evaluations during the school year.
- DCPS reported that at a meeting about the student's placement on the first day of the school year, the parent asked about the student being reevaluated to determine if the student's placement in a more restrictive environment was necessary.
 - a. DCPS explained to the parent that the student had been reevaluated the prior school year and reviewed all academic data with the parent that supported the more restrictive placement.
 - b. DCPS reported that the parent agreed with the explanation provided by DCPS and enrolled the student at the new location assignment at ES.

Discussion/Conclusion

DCPS has not complied with 34 CFR §300.503(a)(2), because it failed to issue a PWN after refusing to reevaluate the student.

Pursuant to 34 CFR §300.503(a)(2), the public agency must provide written notice to the parents of a child with a disability a reasonable time before the public agency refuses to init the reevaluation of the child. The complainant alleges that never received written explanation about why student could not be reevaluated and that requested this in ord to determine if the increased hours were necessary for the student.	
DCPS completed a triennial reevaluation of the student on made no other request for reevaluation or additional evaluations during the year. DCPS reported that at a meeting about the student's placement on school year, the parent asked about the student being reevaluated determine if the student's placement in a more restrictive environment was necessary. DCP explained that the student had been reevaluated the prior school year and reviewed all academic data with the parent that supported the decision to place the student in a more restrictive environment. DCPS reported that the parent agreed with the explanation provide by DCPS, and enrolled the student at the new location assignment at ES.	he d to S
Pursuant to 34 CFR §300.303(b)(1), a reevaluation may not occur more than once a year, un the parent and the public agency agree otherwise. In this instance, the LEA did not agree to reevaluation within one year and so DCPS was not required to conduct one. However, DCPS was required to issue a PWN stating that the agency refused to complete a reevaluation as requested by the parent. OSSE's review of the record revealed that DCPS did not issue a PW subsequent to the parent's request at the meeting.	a
Therefore, DCPS has not complied with 34 CFR §300.503(a)(2).	
ISSUE FOUR: PROGRESS REPORTS	
Findings of Fact	
1. IEP progress reports were generated in SEDS on	
 School staff reported that it is routine practice to mail IEP progress reports home wireport cards. 	th
3. According to meeting notes, student progress was also reviewed at the IEP meetings.	
Discussion/Conclusion	
DCPS has complied with 34 CFR §300.320(a)(3)(ii), because it provided IEP progress report	s to
the parent.	
Pursuant to 34 CFR §300.320(a)(3)(ii), the IEP must include a description of when periodic	
reports on the progress the child is making toward meeting the annual goals (such as through	gh
the use of quarterly or other periodic reports, concurrent with the issuance of report cards) be provided. The complainant alleges that never received progress reports.	will
DCPS reported that IEP progress reports are mailed home with report cards. OSSE found that IEP progress reports were generated in SEDS on	at

that the report school the IE OSSE and educate students	ne IEP po t cards v I's roution P progres also not tion SEE	School staff reported that these IEP progress reports nome with the student's report cards. There is no evidence available to confirm regress reports were mailed home because schools are not required to send ia certified mail. OSSE accepts the assertion of school staff that, since it is the ne practice to mail IEP progress reports and report cards home at the same time, ess reports for this student were provided to the parent in that routine manner. es that the these reports were available upon request from the student's special of second at the time they were generated and that, according to meeting notes, ess was also reviewed at the
There	fore, DC	PS has complied with 34 CFR §300.320(a)(3)(ii).
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Day of the street		EVISE IEP
	gs of Fa	
1.	The	IEP prescribed 240 minutes per month of behavioral support
		es outside the general education.
	a.	The area of concern for emotional, social and behavioral development state that the student needs continued behavioral support services to manage difficult peer/social situations and sets a goal to enhance the student's conflict resolution skills (Goal 2).
2.	At the	
		at being bullied at school.
	a.	The student's teacher responded that the student would sometimes instigate inappropriate conduct with peers.
	b.	School staff also reported that between the student's push-in and pull-out services was not in class by enough for an incident to go unnoticed and that the student would communicate any problems with peers to teachers.
3.	Follow	ring the meeting the school social worker told the student to tell
	· V	oullying occurred and the classroom teacher did not act address an incident.
	A 250 0	The social worker held a conference with the parent of one of the classmates with whom the student was having the most difficulty getting along with in the school.
	b.	The classroom teacher rearranged seating to minimize the student's interaction with particular classmates with whom was having conflict.
	C.	The social worker started a lunch bunch with the student because the student reported that many of the issues happened during lunch time.
1	The ice	sue of bullying was not raised again at the
4.		neetings.

Discussion/Conclusion

DCPS has complied with 34 CFR §300.324(b)(1)(ii), because it took steps to address the concerns the parent raised.

Pursuant to 34 CFR §300.324(b)(1)(ii), the IEP team must revise the IEP, as appropriate, to address information about the child provided by the parent and the child's anticipated needs. The complainant alleges that the student was being bullied and the school did not address the concerns raised by the parent.

IEP team meeting, the parent raised a concern about the student being

ullied at school. The student's teacher responded that the student would sometimes instigate appropriate conduct with peers. School staff also reported that between the student's pull-ut services (when was not in classroom) and push-in services (when a staff member would be working with inside the classroom), was not in classroom by
nough for an incident to go unnoticed and that the student would communicate any problems
with peers to teachers. Although school staff members did not believe that the issue
vas bullying, the school social worker took steps to address any conflicts the student was
aving with peers through the student's existing behavior support related services and
rorker told the student to notify if bullying occurred and the teacher did not address the acident. The social worker also held a conference with the parent of one of the student's lassmates with whom the student was having the most difficulty getting along, and started a
unch bunch" ³ to address student-reported lunch time bullying. In addition, the classroom
eacher rearranged seating to minimize the student's interaction with particular students with whom was having conflict.
t the beginning of subsequent IEP team meeting, DCPS asked the parent if had any
oncerns. The parent did not raise the issue of bullying again, or any other issue related to the
tudent's access to the academic setting due to bullying, at any of the other IEP team meetings
eld during the school year. OSSE finds that DCPS took steps to address the concerns

Therefore, DCPS has complied with 34 CFR §300.324(b)(1)(ii).

CONCLUSIONS

At the

DCPS has not complied with 34 CFR §300.116 placement requirements and 34 CFR §300.323(a) IEP implementation requirements because it delayed implementation of the IEP team decision to place the student in a more restrictive environment.

raised by the parent through the student's existing IEP required behavioral support services.

- 2. DCPS has complied with 34 CFR §300.304(a), because it provided notice to the parent of all evaluation procedures.
- 3. DCPS has not complied with 34 CFR §300.503(a)(2), because it failed to issue a PWN after refusing to reevaluate the student.
- 4. DCPS has complied with 34 CFR §300.320(a)(3)(ii), because it provided IEP progress

³ A "lunch bunch" is a group counseling method used by the school's social worker to facilitate students' social skills development during daily or weekly lunch-time peer interaction.

reports to the parent.

5. DCPS has complied with 34 CFR §300.324(b)(1)(ii), because it took steps to address the concerns the parent raised regarding anticipated needs resulting from bullying.

CORRECTIVE ACTION

 In order to correct noncompliance with 34 CFR §§300.116 and 300.323(a), DCPS must do the following:

a. Hold an IEP meeting to review student academic and IEP progress data from through to determine the amount of compensatory education necessary to address the failure to educate the student in the IEP required placement. If the parties cannot agree to an amount of compensatory education, DCPS must at a minimum, authorize seventy-two (72) hours of compensatory education. Documentation of completion must be provided to OSSE within 30 days of the date of this letter.

b. Train all relevant staff members at EC and DCPS central office on the placement procedures for students referred by an IEP team for placement in a more restrictive environment requiring a location of services outside of the school building. Documentation of completion must be provided to OSSE within 30 days of the date of this letter.

2. In order to correct the noncompliance with 34 CFR §300.503(a)(2), DCPS must do the following:

a. Issue a PWN to the parent explaining why DCPS refused to reevaluate the student after request on Documentation of the completion of this requirement is due to OSSE within 15 days of the date of this letter.

All corrective actions must be completed by the date specified above, but in no case later than one year from the date of this letter. If you have any questions regarding this decision, please contact Victoria Glick, Manager, State Complaints at Victoria.Glick@dc.gov or 202-724-7860.

Amy Maisterra, Ed.D., MSW

Amy Maisterra, Ed.D., MSW

Assistant Superintendent, Division of Systems and Supports, K-12

cc: , complainant , DCPS , DCPS , DCPS Hanseul Kang, State Superintendent of Education, OSSE (under separate cover)