

District of Columbia Office of the State Superintendent of Education

## Audit and Verification of Student Enrollment for the 2023-24 School Year

April 2024

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## Introduction

The Office of the State Superintendent of Education (OSSE) is responsible for verifying the enrollment of students in each local education agency (LEA) for the appropriation of public funds to support public education in the District of Columbia. These funds are allocated on a per pupil basis.

To fulfill this responsibility, under DC Official Code § 38-1804.02, OSSE is required to collect annual enrollment data for all District students whose education is supported through District funds. OSSE's Office of Enrollment and Residency (OER) carries out this annual process. In addition, pursuant to D.C. Official Code § 38-2906(d)(1), OER also verifies residency documents, investigates reported tips of non-residency, and administers tuition collection for nonresidents.

The enrollment audit determines the number of students who are DC residents at a school, which in turn informs the funding for each LEA using the Uniform Per Student Funding Formula (UPSFF). This funding formula determines the amount of funding an LEA receives each school year based on the grade levels of the enrolled students at each school. The formula also provides additional funding to LEAs based on the demographics of the enrolled students, including:

- Special education needs, including residential settings or extended school year services;
- English learners;
- At-risk status (students experiencing homelessness, Temporary Assistance for Needy Families (TANF)/Supplemental Nutrition Assistance Program (SNAP)-receiving students, students in foster care, high school students over-age/behind grade level); and
- Students enrolled in a residential school program.

There are a select number of students who are not funded via the UPSFF. These include students placed in nonpublic schools,<sup>1</sup> tuition paying nonresident students, and children enrolled in pre-K 3 and pre-K 4 at community-based organizations (CBOs) that receive Pre-K Enhancement and Expansion Program (PKEEP) funds. Supplemental tables for this report break down the counts of students collected during the enrollment audit in these categories by LEA, school, and CBO; these tables are available for download on OSSE's website under Data and Reports.<sup>2</sup>

The enrollment audit is a point-in-time count of public school enrollment and not a representation of the total universe of students a school/LEA serves throughout the school year.

<sup>&</sup>lt;sup>1</sup> A nonpublic school is a privately owned or operated school that maintains or conducts classes for the purposes of offering instruction to students with disabilities.

<sup>&</sup>lt;sup>2</sup> Data and Reports, OFF. OF THE STATE SUPERINTENDENT OF EDUC., <u>https://osse.dc.gov/page/data-and-reports-0</u> (last visited Jan. 11, 2023).

## **Enrollment Audit Results for SY 2023-24<sup>3</sup>**

The table below provides a sector level summary of the enrollment audit key data points. Please note that these data represent enrollment numbers as of Oct. 5, 2023.<sup>4</sup> OSSE captures unaudited public enrollment as of Oct. 5, 2023, and audits these numbers through an iterative process with enrolling LEAs until a final public enrollment number is determined. The narrative below further explains this process.

Table 1 shows the initial number of students reported by LEAs that were enrolled and receiving educational services as of Oct. 5, 2023. This table includes duplicative enrollments between LEAs.

Sector	Total Unaudited Enrollment (Including Nonpublic Enrollment)	Unaudited Public Enrollment
DCPS	51,650	51,376
PCSB	47,581	47,369
Total	99,147	98,661

#### Table 1: Unaudited Public Enrollment

Table 2 shows the number of students reported by LEAs who were enrolled and receiving educational services as of Oct. 5, 2023, as determined after OSSE completed its enrollment audit. The numbers in this table no longer include duplicative enrollments, and the table breaks out the number of unverified resident students and students enrolled in nonpublic placements. Students included in the UPSFF are District residents enrolled in public schools in the District excluding students placed in nonpublic schools or whose residency is unverified at the conclusion of the audit.

Table 2: Audited Enrollments (Including Nonpublic Enrollment)

Sector	Total Audited Enrollment	Students included in UPSFF	Tuition paying nonresident students	Unverified resident students	Audited Nonpublic Enrollment	Unverified resident students - Nonpublic
DCPS	51,566	51,029	52	212	269	4
PCSB	47,566	47,301	1	54	207	3
Total	99,132	98,330	53	266	476	7

Table 3 shows the same number of students as Table 2 but excludes students enrolled in nonpublic placements.

<sup>&</sup>lt;sup>3</sup> The DC School Report Card and STAR Framework uses a variety of enrollment measures and may differ from the Enrollment Audit Report. More information can be found in the <u>DC School Report Card and STAR Framework</u> <u>Technical guide</u>.

<sup>&</sup>lt;sup>4</sup> The enrollment count must be completed on Oct. 5, or the following business day, of each school year.

Sector	Audited Public Enrollment	Students included in UPSFF	Tuition paying non-resident students	Unverified resident students
DCPS	51,293	51,029	52	212
PCSB	47,356	47,301	1	54
Total	98,649	98,330	53	266

#### Table 3: Audited Public Enrollments

## Analysis

#### Public Enrollment

Public enrollment is comprised of students enrolled in DC Public Schools (DCPS) and public charter schools who are District residents, tuition-paying nonresidents students, and unverified residents whose residency was inconclusive at the end of the audit and will be investigated further by OSSE. To be considered an enrolled student for the purpose of the enrollment audit, students must be receiving educational services, as of Oct. 5, 2023, and must not have been exited/withdrawn from the LEA with a valid exit code.<sup>5</sup> Public enrollment does not include students in nonpublic placements. The unaudited enrollment as of Oct. 5, 2023 reported a total of 99,147 students enrolled in both DCPS and public charter schools. Upon completion of the enrollment audit and verification, the final audited enrollment was 98,649. Total audited enrollment for the 2023-24 school year has increased by 2,073 students as compared to the audited enrollment for the 2022-23 school year.

The difference between the unaudited and audited figures is primarily due to duplicative student enrollment, which occurs when a student has been reported as enrolled at more than one LEA/school. Each LEA may use a separate student information system for tracking and reporting enrollment, so it is possible for a student to be recorded as enrolled at more than one LEA/school. At the beginning of the audit process each year, schools report and validate their unaudited enrollment numbers, which may include these duplicative enrollments. Later in the audit, each student enrolled in more than one school is resolved through a formalized Duplicative Enrollment Resolution process and assigned to one school and removed from the counts of any other schools in which they were originally also enrolled. This process, in addition to the residency verification process described below, is the basis for the difference between the initial unaudited and the final audited enrollment figures.

<sup>&</sup>lt;sup>5</sup> This is determined by the student's enrollment code in the School Information System. Stage 5 enrollment is the final step in which students are coded as receiving educational services, and only students with a Stage 5 enrollment code are counted in the audit.

#### Residency

Compliance with District laws and regulations requires that schools maintain documentation verifying residency of each enrolled resident student.<sup>6</sup> Of the 98,649 students determined to be validly enrolled in DCPS and public charter schools, 98,330 students were categorized as residents of the District of Columbia, based on an examination of their records. For each student, examination procedures included a review of the DC Residency Verification (DCRV) form, which is the sworn statement of the person enrolling the student attesting to their residency. Additionally, and consistent with best practices, for a randomly selected 20 percent sample of the eligible student population at each school, procedures included an inspection and assessment of residency-supporting documentation. To alleviate the burden on resident families, OSSE has established direct data exchanges with the following government and independent agencies:

- DC Department of Human Services (DHS);
- DC Child and Family Services Agency (CFSA);
- DC Office of Tax and Revenue (OTR); and
- The Community Partnership (TCP) a nonprofit contracted by the DC Government to coordinate DC's continuum of care for preventing and addressing homelessness.

Families whose residency is verified through these direct data exchanges are not a part of the eligible population for sampling described above. This minimizes the burden on families already receiving benefits from the District, as well as on families who grant OSSE permission to access their tax records with the District, and ensures that auditors focus their efforts on populations that are not otherwise validated.

Upon completion of the enrollment audit, there were 266 students attending DCPS or public charter schools whose residency could not be determined during the audit. These students are considered unverified residents, meaning that: (1) the DCRV or supporting residency documentation was not provided; or (2) the DCRV or supporting residency documentation was not in compliance with OSSE requirements. Because adequate documentation was not gathered for these students, they are not included in the student population for which the LEA is paid. Additionally, there were a total of 53 students who had nonresident tuition agreements on file with OSSE for the 2022-23 school year. These are self-identified nonresident students whose families have entered into tuition agreements for the school year in question.

The number of unverified residents decreased from 575 in the 2022-23 school year to 266 in the 2023-24 school year. All LEAs must continue to verify residency for all enrolled students who are not verified as residents and who do not have applicable nonresident tuition agreements in place for the 2023-24 school year. If an LEA's residency verification process is identified has having a material weakness, OSSE may take action including, but not limited to, imposing a corrective action plan, investigating data management practices, and, for public charter schools, hosting a meeting with OSSE, PCSB, and the LEA to review residency verification practices.

<sup>&</sup>lt;sup>6</sup> D.C. Official Code §§ 38-301-313; 5A DCMR §§ 5000-5099.

# Students Attending Nonpublic Schools and Surrounding County Schools

A relatively small population of students who are DC residents identified in the audit are those in nonpublic placements or attending surrounding county schools. These are District residents who for differing reasons may be placed outside of DCPS or public charter schools and still be funded by the District, though not through the UPSFF.

Nonpublic placement occurs when District residents with disabilities require services not otherwise available in District public schools. Placement determinations for these students must be made in accordance with the federal Individuals with Disabilities Education Act (IDEA) by DCPS or a public charter school.

Resident students attending surrounding county schools are wards of the District who have been placed in surrounding jurisdictions by CFSA. CFSA provides resources and services to enhance the safety, permanence, and well-being of abused, neglected, and at-risk students who are wards of the District. CFSA may place youth in temporary settings outside of the District in surrounding jurisdictions. During such placement, students may be enrolled in a school in that jurisdiction but they remain District wards. CFSA directly submitted the enrollment data for students placed by CFSA in surrounding county schools (as of Oct. 5, 2023).

The total figures for these populations are shown below in Table 4.

Category	Student Count
Nonpublic placements: students placed in nonpublic schools or programs by DCPS or public charter schools.	476
Surrounding county placements: students identified as wards of the District attending schools in surrounding counties (placed by CFSA)	110

Table 4: Nonpublic and Surrounding County Placements

## Appendices

# Appendix A: Supplemental Schedules for Student Enrollment

The following table lists the datasets available for download in machine-readable formats. These may be found under Data and Reports on the <u>OSSE website</u>. OSSE applies data suppression rules to all published data files. The Student Privacy and Data Suppression Policy can be found on the <u>OSSE website</u>

Table Name	Description	Tab Label in machine- readable format
District Summary	Sector-level view of the enrollment audit. This includes unaudited enrollments, total audited enrollments, and audited public enrollments.	District Summary
LEA Summary	The LEA Summary provides an LEA-level view of the enrollments by key data points.	LEA Summary
School Summary	The School Summary provides a school-level view of the enrollments by key data points.	School Summary
District Audited Enrollments by Grade	This table provides the number of audited enrollments by grade for each District sector. Please note that these numbers include UPSFF, nonpublic students, and nonresidents.	District Audited Enr by Grade
LEA Audited Enrollments by Grade	This table provides the total number of audited enrolled students by each grade offered at the LEA.	LEA Audited Enr by Grade
School Audited Enrollments by Grade	This table provides the total number of audited enrolled students by the grades offered at the school.	School Audited Enr by Grade
District Audited Enrollments by Race/Ethnicity	This table provides the number of audited enrollments by race/ethnicity for each District sector. Please note that these numbers include UPSFF, nonpublic students, and nonresidents.	District Audited Enr by RaceEth
LEA Audited Enrollments by Race/Ethnicity	This table provides the total number of audited enrolled students by race/ethnicity at each LEA.	LEA Audited Enr by RaceEth
School Audited Enrollments by Race/Ethnicity	This table provides the total number of audited enrolled students by race/ethnicity at each school.	School Audited Enr by RaceEth
District Enrollment Counts by UPSFF Funding Formula Category	This table provides the number of UPSFF enrolled students by sector and UPSFF funding formula category.	District UPSFF Enr by Fund Cat
LEA Enrollment Counts by UPSFF Funding Formula Category	This table provides the number of UPSFF-enrolled students by LEA and UPSFF funding formula category.	LEA UPSFF Enr by Fund Cat

Table Name	Description	Tab Label in machine- readable format
School Enrollment Counts by UPSFF Funding Formula Category	This table provides the number of UPSFF-enrolled students by school and UPSFF funding formula category.	School UPSFF Enr by Fund Cat
District UPSFF Enrollments by Special Need Categories	This table provides the total number of UPSFF-enrolled students who have additional special need identifications, and the LEA is provided funding through formula weights. These students include English learners (EL) (distinguished between elementary and secondary EL) students identified as at-risk, and students with disabilities (SWD).	District UPSFF Enr by Spl Need
LEA UPSFF Enrollments by Special Need Categories	The LEA UPSFF Enrollments by Special Need Categories provides the total number of UPSFF-enrolled students by LEA who have additional special need identifications.	LEA UPSFF Enr by Spl Need
School UPSFF Enrollments by Special Need Categories	School UPSFF Enrollments by Special Need Categories provides the total number of UPSFF-enrolled students who have additional special need identifications.	School UPSFF Enr by Spl Need
CBO Enrollments by Grade	The CBO Enrollments by Grade provides the number of enrolled students by school and by grade that are funded by pre-K enhancement funds.	CBO Enrollments by Grade
CBO Residency	The CBO Residency provides the total number enrollments with a breakdown of total residents compared to the number of total nonresidents by CBO.	CBO Residency
Student Enrollment in Surrounding County Schools	Student Enrollment in Surrounding County Schools provides the total number of students under CFSA enrolled in a surrounding county public school by grade. These data are provided by CFSA.	Student Enr in Surr County Sch
Enrollment of Students in Nonpublic Schools	The Enrollment of Students in Nonpublic Schools provides the total number of students enrolled in each nonpublic school including unverified residents.	Enr of Student in Nonpublic
Nonresident Tuition Assessed, Owed, and Collected	The Nonresident Tuition Assessed, Owed and Collected provides the total number of students who are nonresidents and tuition payment has been established. This report provides the total tuition assessed, the amount owed as of Jan. 18, 2024, based on the tuition payment plans, and the amount collected as of Jan. 18, 2024 - by LEA and school.	Non-Res Tuition Assessed & Coll

## Appendix B: Data Definitions

The following table defines the key metrics used in the data tables above and throughout this report.

Audit Status	Metric	Definition
Unaudited	Unaudited enrollment	The initial number reported by schools/LEAs as "Stage 5" enrolled students as of Oct. 5. This figure may include duplicative enrollments.
	Audited enrollment	The final, audited number of students reported by schools/LEAs as "Stage 5" enrolled as of Oct. 5, after resolving any duplicative enrollments.
	Audited public enrollment	The final, audited number of students reported by schools/LEAs as "Stage 5" enrolled as of Oct. 5 at DCPS or public charter schools in the District. This metric excludes students in nonpublic placements.
	Nonpublic enrollment	The final, audited number of students reported by schools/LEAs of "Stage 5" enrolled as of Oct. 5 in nonpublic placements.
Audited	Uniform Per Student Funding Formula (USPFF)	The final, audited number of students reported by schools/LEAs of "Stage 5" enrolled as of Oct. 5, for which the schools will be paid the UPSFF. This figure excludes nonresidents with tuition agreements as well as students whose residency is unverified at the conclusion of the audit, and students who are enrolled in DYRS settings.
	Unverified residency	The final audited number of students reported by schools/LEAs of "Stage 5" enrolled as of Oct. 5 for which the residency could not be verified during the audit and for which the school/LEA will not be paid the UPSFF.
	Tuition paying nonresident students	The final audited number of students reported by schools/LEAs of "Stage 5" enrolled as of Oct. 5, who have a tuition agreement in place for the school year. These students are not included in UPSFF.